

GREATER MANCHESTER COMBINED AUTHORITY

DATE: Friday, 26th November, 2021

TIME: 11.00 am

VENUE: Council Chamber, Oldham Civic Centre, OL1 1NL

SUPPLEMENTAL AGENDA

5. Minutes of the Greater Manchester Local Enterprise Partnership Board - 16 November 2021 1 - 8

To note the minutes of the Greater Manchester Local Enterprise Partnership Board held on 16 November 2021.

6. Minutes of the Corporate Issues & Reform Overview & Scrutiny Committee - 16 November 2021 9 - 16

To note the minutes of the Corporate Issues & Reform Overview & Scrutiny Committee held on 16 November 2021.

For copies of papers and further information on this meeting please refer to the website www.greatermanchester-ca.gov.uk. Alternatively, contact the following Governance & Scrutiny Officer: Governance and Scrutiny
✉ sylvia.welsh@greatermanchester-ca.gov.uk

This supplemental agenda was issued on 23 November 2021 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Broadhurst House, 56 Oxford Street, Manchester M1 6EU

BOLTON	MANCHESTER	ROCHDALE	STOCKPORT	TRAFFORD
BURY	OLDHAM	SALFORD	TAMESIDE	WIGAN

Please note that this meeting will be livestreamed via www.greatermanchester-ca.gov.uk, please speak to a Governance Officer before the meeting should you not wish to consent to being included in this recording.

This page is intentionally left blank



MINUTES FROM THE GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP ANNUAL GENERAL MEETING HELD AT 16:00 ON TUESDAY 16 NOVEMBER 2021 AT THE WIGAN INVESTMENT CENTRE, WATERSIDE DRIVE, WIGAN.

Board Members:

Lou Cordwell (In the Chair)

Mike Blackburn, Mayor Andy Burnham, Marilyn Comrie, Steve Connor, Amanda Halford, Chris Oglesby, Miles Rothbury & Cllr Elise Wilson

Also Present: Cllr David Molyneux (Leader of Wigan Council) & Andrew Welch (Managing Partner of Stephenson's Solicitors)

Advisors:

David Rogerson (GMCA), Lee Teasdale (GMCA), Sheona Southern (Marketing Manchester), Tim Newns (MIDAS), Mark Hughes (The Growth Company), Jesse Garrick (BEIS), Oscar Lynch (GMCA), Maria Gonzalez (GMCA), Rebecca Drakeford (GMCA), Alison McKenzie-Folan (Wigan Council), Aidan Thatcher (Wigan Council) and Andy Hollingsworth (GMCA).

GM LEP/21/48 WELCOME, APOLOGIES & INTRODUCTIONS

The Chair welcomed all present to the meeting, and thanked Stephenson's Solicitors on behalf of the Board for kindly hosting the meeting.

Apologies were received from GM LEP Members Vimla Appadoo, Lorna Fitzsimons, Justin Kelly, Sir Richard Leese, Nancy Rothwell, Richard Topliss, Cllr Brenda Warrington and Vanda Murray.

The Chair advised the Board that officially it was the last meeting of Sir Richard Leese's membership. Members acknowledged his valuable contributions to the Board and expressed their best wishes for the future.

GM LEP/21/49 DECLARATIONS OF INTEREST

The Chair declared an interest in Item GM LEP/21/57 by virtue of acting as a consultant advisor to the Oxford Road Corridor.

RESOLVED:/

1. That the declaration of interest be received.

GM LEP/21/50 MINUTES OF MEETING OF 22 SEPTEMBER 2021

The Board considered the minutes of the previous meeting of 22nd September 2021.

RESOLVED: /

1. That the Board agrees the minutes of 22nd September 2021 as a true and correct record of the meeting.

DISTRICT FOCUS

GM LEP/21/51 GM LEP – WIGAN UPDATE & DISCUSSION

The Chair invited Andrew Welch (Managing Partner of Stephenson's Solicitors) to open the item. Mr Welch stated that as a major employer in the Wigan region they took part in Wigan Council's Community Wealth Building Consortium, which enabled access to training, procurement, and apprenticeship opportunities for local residents. Making Wigan a great place to live and work was an objective shared with the local authority.

Cllr David Molyneux (Leader of Wigan Council) and Aidan Thatcher (Interim Director of Place, Wigan Council) were then invited to update the Board on developments taking place within the authorities' boundaries and how they tied into Wigan's vision for 'The Deal 2030'. Points highlighted included:

- The Deal 2030 Vision was an ambitious high-level plan setting out growth priorities for 2030. It was outward facing in nature and intended to promote and reposition the Borough to further encourage inward investment. This was also informed by a series of more detailed plans that underpinned the Vision.
- The Borough sits within a strong geographical location, the quality of its schools is nationally acknowledged, and it has a strong underlying business base, providing a solid foundation on which the vision could build.
- The 'Towns are the New Cities' programme is seeking opportunities to retain young talent within the borough and indeed bring in outside talent as well as increase the proportion of residents with higher level skills and to make the Borough's town centres a catalyst for wider growth.
- A number of high-profile developments were taking place in the centre of Wigan which attracting investment via the Future High Street Fund and the Heritage Action Zone.
- Some of the highest profile developments included the Galleries25 project, developing a traditional shopping centre into a more modern

offer; the regeneration of Leigh town centre; the Westwood Park development close to the A49 link road; Symmetry Park at the M6 J25 Junction; and the Wigan Pier Quarter cultural offer.

- A considerable amount of culture development was taking place via the 'Fire Within' cultural manifesto.
- An Employment and Skills Strategy had also been developed to take advantage of the strengths in the region and address any challenges.

Comments and Questions

- Members welcomed the work being undertaken and noted that other regions were undertaking similar schemes in order to promote growth and attract/retain talent. How was Wigan capitalising on its own distinct assets?
- It was advised that close links had been formed with Edge Hill University to develop an offer that would deliver degree level qualifications within the Borough. It was also felt that Wigan's location could place it in an advantageous position, with its close links to national level travel hubs such as the M6 and the Northwest Main Line and its equidistance between Manchester and Liverpool. The Borough's existing major employers had also bought into the Vision for growth and looking to support it as much as possible.
- Members enquired about what the GM LEP could do to help support the Vision. It was advised that additional support in terms of developing contacts and helping to develop ideas for further growth. Members welcomed the level of active business engagement already clearly happening within the Borough.
- The importance of the green theme in terms of the future of the GM economy was highlighted. It was advised that this was hugely important to Wigan, which was one of the authorities to declare a climate emergency. The Local Plan had been refreshed with much higher targets to ensure that the fabric of developments within the region started from a green basis. The Council was also exploring the potential of electric vehicles and work was taking place with the local colleges and Edge Hill University to provide skills for future green jobs.
- Members referenced food production as a key strength of the borough with a significant number of the top food manufacturers in the country having a base in the Borough including Heinz as an anchor employer. There were huge innovation opportunities in terms of the development of plant-based foods.
- There is an opportunity to strengthen connectivity to the rest of Greater Manchester and beyond with potential Government transport investment able to unlock local growth.

RESOLVED:/

1. That the update on work to develop regional growth and promote the 'The Deal 2030' vision in Wigan be received by the Board.

GM LEP DELIVERABLES

GM LEP/21/52 GOVERNMENT POLICY UPDATE

An update was provided by Andy Hollingsworth (Head of Devolution Strategy, GMCA). Key spending review and budget highlighted were noted and large forthcoming decision were referenced, including the Bus Services Improvement Plan and the Levelling Up White Paper.

The Spending Review had committed that the Levelling Up White Paper would include further detail on how R&D spending would be increased outside of the current London/South East corridor. Decisions were also expected on the UK Shared Prosperity Fund. The outcome of the LEP Review and the Business Support Review were also expected.

It was still currently expected that the White Paper would be published during December.

RESOLVED:/

1. That the Government Policy Update be noted.

GM LEP/21/53 LEP ECONOMIC MONITORING DASHBOARD

Mark Hughes (The Growth Company) provided some key highlights from the Economic Monitoring Dashboard:

- Whilst strong movement was being seen in terms of economic activity, challenges still remained with disadvantaged groups such as minority, disabled and older employee groups.
- The Business Credit Check data showed that the percentage of GM businesses showing signs of financial distress fell slightly between September and October although this may still be higher than the national trend.

RESOLVED:/

1. That the updated Economic Monitoring Dashboard be received by the Board.

GM LEP/21/54 LEP DELIVERABLES MEMBER UPDATE

The Chair advised the Board of the work that had taken place in relation to the Living Wage Week.

Further updates on the Deliverables would be provided at the next meeting.

STRATEGY AND PERFORMANCE

GM LEP/21/55 GM ANNUAL DELIVERY REPORT

David Rogerson (Policy & Strategy, GMCA) updated the Board on the 2020/21 Annual Delivery Report.

The Board welcomed the report and suggested that future iterations could highlight the LEP's role in supporting Social Enterprise.

RESOLVED:/

1. That the Annual Delivery Report be noted.

GM LEP/21/56 GM INTERNATIONAL UPDATE

A report was provided which updated the Board on the refresh of the Greater Manchester International Strategy and the planned approach for developing the GM International Strategy Delivery Plan.

The success of recent events was highlighted including hosting the Ambassador to Japan and the breadth of business engagement.

The Board were asked to review the International Strategy one-pager and provide feedback on how this reflects what GM is trying to achieve with the international strategy.

The Board were also asked to consider the ambition statements and how these align with the wider strategic vision of the city region.

RESOLVED:/

1. That the Board notes the update on the refreshed Greater Manchester's International Strategy.
2. That the Board be asked to provide feedback on the proposed strategic framework, priorities, and the approach to developing targets.
3. That the Board be asked to provide feedback on the approach to developing the GM International Strategy Delivery Plan.

GM LEP/21/57 GROWTH LOCATIONS UPDATE

The Chair asked that the Board receive the update paper and to share any thoughts or comments directly with Andrew McIntosh (Director of Place, GMCA).

RESOLVED: /

1. That the Board notes the update and be asked to share any feedback directly with the relevant officer.

**GM LEP/21/58 GROWTH COMPANY BUSINESS SUPPORT,
INTERNATIONAL AND MARKETING UPDATE**

Mark Hughes (The Growth Company) provided the latest update. The Board was advised:

- It was found that general business feedback highlighted the day-to-day pressures of dealing with the business of supply chain, labour market and inflation pressures.
- International trade stats were challenging when compared to the EU at present with post-Brexit arrangements currently being developed.
- The business community had also indicated there as an appetite to engage with the Government on the details of the Budget and what this means for future growth.
- The Resolution Foundation had prepared a report on productivity this week that may be of interest to the LEP.

RESOLVED: /

1. That the Growth Company Business Support, International and Marketing Update be noted by GM LEP.
2. That the Resolution Foundation's Productivity Report be shared with the Board.

GOVERNANCE

**GM LEP/21/59 BOARD MEMBER FEEDBACK ON MEETINGS
ATTENDED**

The GM Mayor provided the Board with an update following his attendance at the COP26 event in Glasgow. The GM message was delivered strongly throughout, promoting the region as a leading force in moving towards a green

economy, and the only region with the potential to move quickly towards a carbon neutral public transport system.

The importance of the Greater Manchester Strategy as a catalyst for a new era of positive change in the region was highlighted to Board Members.

The progress made on the Clean Air Zone was highlighted. This presented clear benefits for the region and GM is exploring how to showcase the opportunities for business and support them in the transition to cleaner, compliant vehicles.

Comments and Questions

Board Member Steve Connor highlighted the Bee Net Zero programme and the lessons learned from engaging business in the journey to Net Zero.

The Board agreed that clear communication is critical, that many businesses are already transitioning to the green economy and that the private sector experience and expertise of LEP members could help shape this approach.

RESOLVED/:

1. That the GM Mayor's update on COP26 and related work in GM be received.

GM LEP/21/60 SUGGESTIONS FOR FUTURE AGENDA ITEMS

- Members were asked to feedback to officers with any suggestions for future agenda items.

Meeting closed at: 17:40

The next public meeting of the Board would take place on Wednesday 19th January 2022.

This page is intentionally left blank

**MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY
CORPORATE ISSUES AND REFORM OVERVIEW & SCRUTINY COMMITTEE
HELD TUESDAY 16 NOVEMBER 2021, GMCA, 6.00 PM**

PRESENT:

Councillor Tim Pickstone	Bury (Chair)
Councillor Nathan Boroda	Bury
Councillor Samuel Rimmer	Bolton
Councillor Colin McLaren	Oldham
Councillor Gina Reynolds	Salford
Councillor Wendy Wild	Stockport
Councillor John McGahan	Stockport
Councillor Teresa Smith	Tameside
Councillor Jill Axford	Trafford
Councillor Nathan Evans	Trafford
Councillor Joanne Marshall	Wigan

OFFICERS IN ATTENDANCE:

Andy Burnham	Greater Manchester Mayor
Kevin Lee	Director, Greater Manchester Mayor's Office, GMCA
Andrew Lightfoot	Deputy Chief Executive, GMCA
Steve Wilson	GMCA Treasurer
Rachel Rosewell	GMCA Deputy Treasurer
John Wrathmell	Director, Economy, Strategy and Policy, GMCA
Joanne Heron	Statutory Scrutiny Officer, GMCA
Jenny Hollamby	Governance & Scrutiny Officer, GMCA

CI&R/35/21 WELCOME AND APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Stuart Hartigan (Bolton), Lee-Ann Igbon (Manchester), Sam Al-Hamdani and Hazel Gloster (Oldham), Tom Besford and Kallum Nolan (Rochdale), Tanya Burch and Ari Leitner (Salford), Mussadak Mirza (Trafford), Paul Maiden and Debra Wailes (Wigan).

CI&R/36/21 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

It was reported that Councillors Nathan Boroda (Bury) and Lee-Ann Igbon (Manchester) had been appointed to the Committee at the GMCA meeting on 29 October 2021. Councillor Boroda was welcomed to his first meeting.

**CI&R/37/21 TO APPROVE THE MINUTES OF THE LAST MEETING HELD ON
6 JULY 2021**

RESOLVED/-

That minutes of the last meeting held on 6 July 2021 be approved as an accurate record.

CI&R/38/21 DECLARATIONS OF INTEREST

RESOLVED/-

There were no declarations of interest received at the meeting.

CI&R/39/21 GMCA REVENUE UPDATE QUARTER 2 – 2021/22

The GMCA's Deputy Treasurer presented a report (contained in the Supplementary agenda) that would inform the GMCA at its next meeting on 26 November 2021 of the 2021/22 financial position at the end of September 2021 (Quarter 2).

The main points referred:

1. The increased spend in the digital directorate was raised. The increases were in relation to the smart resident's data exchange which was funded externally alongside the remaining retained Business Rates allocation. The other variances would be drawn down from reserves.
2. Reassurance was sought about using Mayoral reserves. An underspend had been brought forward from 2020/21 around Our Pass, which had allowed some flexibility in 2021/22 to fund of some non-recurrent costs. Further thought would be given to this for 2022/23.
3. More detail was requested about A Bed Every Night (ABEN) and sustainability. A full explanation and review would be provided as part of the budget setting process for 2022/23.
4. A Member asked about Metrolink usage and impacts on the transport revenue budget. This had not been a significant issue in 2021/22. The third settlement from Government had been received to address reduced patronage to March 2022. There was risk in 2022/23 and work was taking place with the Department for Transport (DfT) and Treasury to look at a settlement. Due to several large events taking place, patronage had increased in September 2021. Patronage would continue to be monitored to inform the budget in 2022/23.

RESOLVED/-

That the Committee noted the report that would be considered by the GMCA on 26 November 2021.

CI&R/40/21 GREATER MANCHESTER STRATEGY

Members considered the report of the Greater Manchester Mayor that provided the draft text for the refreshed Greater Manchester Strategy (GMS) and highlighted the proposed approach to the development of a detailed delivery plan and its implementation.

The main points referred:

1. The plans for wider transport infrastructure in the North were raised. It was advised the Integrated Rail Plan was expected on Thursday 18 November. There were concerns about the impacts on Yorkshire, the North East and Northern Powerhouse Rail. Greater Manchester would like to see HS2 delivered in full, with an underground station at Piccadilly and a fully funded HS2 airport station. Bradford connectivity and the Golborne link were also raised as concerns. A system was needed to unite the North and was fundamental to the North's success for years to come.
2. A Member asked about home retrofitting older properties, electrical vehicle charging (EV) provision and funding. It was acknowledged there were problems retrofitting older properties, but more suitable solutions were now available. A retrofit taskforce had been set up to consider options and how to make retrofit happen at pace. £100m had been received from Government to largely retrofit Local Authority (LA) buildings and schools, which would kick start the retrofitting industry. In terms of homes, there would be a tiered mix of self-funded and supported funding. However, retrofitting was in its early stages and the industry needed developing to bring costs down. Upskilling the workforce was also required to fill the jobs created. According to the Places for Everyone plan, from 2028 all new build properties would have to be zero carbon to obtain planning permission, which would include EV charging points. Work at pace with BEC and Transport for Greater Manchester (TfGM) was taking place to install a further 100 charging points this year. Attention was drawn to Districts' local energy plans and how they would develop community wealth opportunities.
3. Universal basic services and the idea of a good life, which had been adopted in the GMS, would help everybody live a decent life and contribute to the economy and society. Given the Independent Inequalities Commission report, a good life was seen as everyday wellbeing with the fundamentals being a secure job and good home, which was the aim of the principle. The mental health pandemic was acknowledged, as was the toll on residents' health because of Covid-19. Mental health services were inundated. Learning from the pandemic would be applied permanently and everyday support for residents would be provided through

community and voluntary organisations, using community hubs to support residents as opposed to relying on statutory services.

4. A Member asked about delivery of the first GMS and how accountability would be addressed, This had previously been raised and discussed by the Committee. Many of the goals had been achieved in school and life readiness, helping Greater Manchester's young people with Our Pass, a reduction in rough sleeping and being an age friendly City-region. There was clear progress, which had been interrupted by the pandemic. The refreshed GMS had taken account of that learning, together with recommendations from the Independent Inequalities Commission, the Marmot Build Back Fairer report and climate change.
5. In terms of local accountability, an independent review by the Centre for Governance and Scrutiny, which Members would be involved in was underway. How the scrutiny arrangements were carried out would also be considered. Given the issues of travelling to the City centre and the legislation that required meetings to be in person, the benefits of on-line meetings during the pandemic were recognised. It was suggested that a message to Government be pursued about the return to that option for some scrutiny arrangements. The Greater Manchester Mayor would support the conclusion of the independent review. Better scrutiny meant better decision making at a Greater Manchester level.
6. It was asked that a pre-scrutiny decision model be considered as part of the review process.
7. A Member asked how the Bus Service Improvement Plan would be used to create a London style bus service in Greater Manchester. The Bus Services Improvement bid was fundamental to ambitions, more so than the capital allocation. This paid for the service residents would experience in terms of frequency, fares, network coverage, expansion and would guarantee all communities had a basic service. Connectivity was key to the provision. The capital element would pay for the electrification of 50% of the bus fleet by 2027. The critical issues were fares and increasing patronage, which could be centrally controlled. Residents must be persuaded to leave the car at home. A flat level fare of £1.55 and a daily cap across Greater Manchester, with options for tram use were seen as the answer for residents. Key messages for cross party lobbying were about public control and how that would provide tangible improvements opposed to a commercial deregulated system. The outcome of the judicial review around the decision to move to a franchise system was awaited.
8. A point was raised about the Good Employment Charter and how the practice of fire and rehire could be prevented in Greater Manchester. Fire and rehire was recognised as a problem in several sectors; the Charter needed updating to address the issue. This week was the National Living Wage week, and it was encouraging to see the number of businesses involved.

9. A comment was made about the underground plans for Piccadilly station and how it would shift the City centre. A comparison was made with New Street station in Birmingham, where the main shopping area was above the station.
10. A member asked about a prosperous Greater Manchester, inequalities and success. Greater Manchester was Europe's fastest growing digital and technical hub, which delivered one of the goals in the first GMS. Greater Manchester's digital economy was very strong and new job opportunities had been announced. Bringing high paid jobs to the area was critical to the prosperity that could rival London and the South East. Across the country, there was higher spend on research and development in Greater Manchester by businesses over the last five years. Innovation Greater Manchester was a partnership with Government to stimulate research and development investment and level up the North, which could generate economic and social benefits and create jobs across the City-region. Attention was drawn to the Northern Gateway site and the ambition to bring very high value employment. The University of Manchester's Advanced Material Productivity Institute (AMPI) would be located there. Building the research base alongside the industry was critical to achieving the uplift needed. Consideration was being given to clean air plans and how businesses could be supported. Greater Manchester was a digital and green leader which was building prosperity and providing jobs for residents.

RESOLVED/-

That the Committee noted and commented on the draft GMS and the proposed approach to the development and support of the delivery plan.

CI&R/41/21 GMCA CAPITAL UPDATE 2021/22 – QUARTER 2

Consideration was given to a report (contained in the Supplementary agenda) that presented an update in relation to Greater Manchester Combined Authority 2021/22 capital expenditure programme that would be considered by the GMCA at its next meeting on 26 November 2021.

A Member enquired about active travel funds and if there were any issues. As the information was not readily available, the GMCA's Deputy Treasurer agreed to answer the question outside of the meeting. However, spend was from the revenue funding for the programme. Given it was a small programme there could be issues about it being categorised as revenue rather than capital funding.

RESOLVED/-

1. That the Committee noted the report that would be considered by the GMCA on 26 November 2021.
2. That the GMCA's Deputy Treasurer would provide a response to the question raised above outside of the meeting.

CI&R/42/21 FORWARD PLAN OF KEY DECISIONS

The report provided the Committee with the latest forward plan of key decisions (Appendix A of the report) to identify areas of focus within the remit of the Committee.

RESOLVED/-

That the forward plan of key decisions be noted.

CI&R/43/21 WORK PROGRAMME

The report presented the work programme for Members to review and update.

The main points referred:

1. The GMCA's Statutory Scrutiny Officer was asked to incorporate fibre roll out, bus franchising, school readiness and the clean air plan (budget matters) into the work programme, where applicable before the end of the Municipal Year.
2. The independent review of scrutiny arrangements conclusion would hopefully be available for the meeting on 8 March 2022. A Member asked how Members would be involved in the review. The scope was being developed and it was understood that interviews and questionnaires would be undertaken with Members. A task group would be established, and everybody would be given the opportunity to comment. It was agreed that an informal session for Members of the Committee to share their experience would be scheduled to consider the review and provide comments following a future meeting.
3. A Member asked if, dependent on capacity at the meetings in December 2021 and January 2022, items were chosen from the forward plan of key decisions and considered. Whilst items could be chosen, Members must be mindful that the topics fell within the remit of the Committee. The GMCA's Statutory Scrutiny Officer was asked to provide guidance. A Member commented that all decisions had a monetary value and therefore fell within the remit of the Committee, which was to oversee the budget and other financial matters.
4. A Member asked if monetary values could be added to the forward plan of key decisions to understand the scale and which to scrutinise. The GMCA's Statutory Scrutiny Officer was unsure if values could be added and agreed to report back outside of the meeting. However, all the decisions were key decisions, which meant they had a value of £500k or more and affected two Districts or more.

RESOLVED/-

1. That the above items be added to the Work Programme.

2. That an informal session for Members of the Committee be set up to consider the review and provide comments.
3. That guidance be produced for Members about what decisions within the Forward Plan of Key Decisions fell within the Committee's remit.
4. That the GMCA's Statutory Scrutiny Officer would clarify if values could be added to the forward plan of key decisions.

CI&R/44/21

DATE AND TIME OF NEXT MEETING

RESOLVED/-

That the next meeting be held on 7 December 2021 at 6.00 pm at the GMCA.

This page is intentionally left blank